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Intersections of Religion and Politics in the Delhi Sultanate (1206–1526)

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ABSTRACT

*This article examines how the Delhi Sultanate (1206–1526) braided religious authority with political power across five dynasties—Mamluk, Khalji, Tughlaq, Sayyid, and Lodi. Drawing on chronicles (Baranī, Ibn Battuta), Sufi malfūzāt, epigraphy, and modern historiography, we analyze four intersecting arenas: (1) juristic authority and statecraft (sharīʿa vs. **zawābit**), (2) Sufi patronage and autonomy, (3) ritual–fiscal regimes (jizya, endowments, market regulation), and (4) symbolic legitimacy (caliphal investiture, public architecture, and courtly literature). We argue that the Sultanate’s political durability relied less on a monolithic theocracy than on a dynamic negotiation among sultans, ‘ulamā’, and Sufi lineages, producing a pragmatic, sometimes fraught, governance repertoire whose legacies extended into early modern South Asia.*

Keywords:

Delhi Sultanate, sharīʿa, Sufism, jizya, caliphal investiture, market regulation, legitimation, political theology

INTRODUCTION

Between 1206 and 1526, the Delhi Sultanate forged a north-Indian imperial formation that reconfigured legal institutions, urban economies, ritual life, and symbolic orders. Its rulers sought recognition from the wider Islamicate ecumene (e.g., caliphal diplomas), bargained with jurists over the status of royal ordinances (**zawābit**) relative to Islamic law, and cultivated—while sometimes restraining—Sufi networks such as the Chishtiyya and Suhrawardiyya. Temples, mosques, madrasas, caravanserais, and markets became theaters where political authority claimed moral purpose and social order. Rather than a singular “religious state,” the Sultanate exhibited multiple, sometimes competing, sovereignties that overlapped in courts, shrines, workshops, and streets. This study synthesizes textual, material, and spatial evidence to trace these intersections and to model their shifting intensity across dynasties.

Law, Ordinance, and the Problem of Sovereignty

The Delhi Sultanate confronted the fundamental question of how a ruler, often of foreign origin, could legitimize authority within a heterogeneous social fabric.

Caliphal Letters to Iltutmish (1229).

In 1229, Sultan Iltutmish received investiture diplomas from the Abbasid Caliph al-Mustansir, a symbolic gesture that presented him as a vicegerent (*nāʾib*) of the Caliph in India. These letters were less about practical control from Baghdad—then itself weakened—but more about political theology. They affirmed that the Sultan’s sovereignty was not arbitrary power but a delegated trust, thereby situating Delhi within the broader Islamicate cosmopolis. The rhetoric of delegated rule provided an aura of legitimacy that could integrate disparate Muslim elites into a shared ideological framework.

Baranī’s *Fatawā-i Jahāndārī*.

By the fourteenth century, chronicler Ziyāʾ al-Dīn Baranī’s *Fatawā-i Jahāndārī* articulated an idealized vision of kingship. Baranī argued that a ruler must uphold Islam by enforcing sharīʿa while simultaneously issuing **zawābit** (royal ordinances) to govern the expanding polity. He emphasized that the Sultan should act as a “shadow of God on earth” (*zill Allāh fiʾl-arz*), combining religious guardianship with administrative pragmatism. This text demonstrates the dialectic between divine law and temporal ordinance—a constant negotiation where juristic norms shaped, but did not wholly bind, political sovereignty.

Juristic Councils, Market Courts, and the Politics of Enforcement.

In practice, governance relied on councils of ‘ulamāʾ, qazis (judges), and market inspectors (*muhtasibs*), who mediated between law and ordinance. Market courts, particularly under Alauddin Khalji, exemplify this nexus: price controls and rationing were justified both as royal prerogatives and as mechanisms for moral order. Yet enforcement was uneven, often contingent on political will, urban pressures, and the Sultan’s personal authority. The coexistence of sharīʿa courts with royal administrative edicts reveals a layered sovereignty—neither purely juristic nor wholly autocratic—where law was enacted through negotiation, interpretation, and everyday enforcement.

Sufis and the State: Patronage, Distance, and Moral Capital

The Delhi Sultanate's political fabric was deeply interwoven with the spiritual authority of Sufi lineages. Their role oscillated between cultivated patronage, principled distance, and subtle forms of arbitration that generated durable moral capital.

Chishti Ideals of *Faqr* and Urban Influence.

The Chishtiyya order, epitomized by figures such as Nizāmuddīn Auliya' (d. 1325), promoted the doctrine of *faqr* (poverty) and consistently articulated an ethos of separation from worldly power. Chishti masters resisted direct association with the court, framing material detachment as a sign of authenticity. Yet, their khānqāhs in Delhi and its suburbs became unavoidable centers of urban influence, attracting artisans, merchants, and even courtiers. Nizāmuddīn's refusal to appear at Alauddin Khalji's court, coupled with his immense popularity, illustrates how *distance* itself could amplify moral authority.

Suhrawardi Engagement in Frontier Towns.

By contrast, the Suhrawardiyya order, based primarily in Multan and Uch, embraced a more pragmatic orientation toward political authority. Leaders such as Bahā' al-Dīn Zakariyyā accepted royal patronage in the form of land grants and endowments. Their khānqāhs functioned not only as devotional hubs but also as diplomatic intermediaries in frontier politics, especially in zones where Mongol pressure and regional autonomy complicated Delhi's authority. This engagement demonstrates how Sufis could act as stabilizers, embedding the Sultanate's rule in contested geographies through religious charisma and local alliances.

Hagiography, Shrine Economies, and Arbitration.

The production of hagiographic texts (*malfūzāt* and *tazkirāt*) served as a form of soft power, immortalizing Sufi defiance, miracles, and generosity as moral exemplars. Shrines that emerged around these figures became enduring institutions: they collected endowments, redistributed charity, and functioned as courts of arbitration for disputes that royal institutions struggled to resolve. The shrine economy—funded by waqf donations, pilgrim offerings, and land revenue—created semi-autonomous nodes of authority where spiritual legitimacy could override formal political power. In this way, Sufi networks did not merely supplement the Sultanate's governance; they constituted parallel arenas of legitimacy, shaping social cohesion and political imagination.

Fiscal–Ritual Regimes and Social Ordering

The Delhi Sultanate's legitimacy was not grounded solely in conquest or dynastic succession; it also rested on the integration of fiscal practices with ritualized frameworks of piety and governance. Religious taxation, charitable institutions, and the regulation of markets and festivals became central to how authority was materialized in everyday life.

Jizya, Zakāt, and Waqf Administration.

The imposition of the *jizya* (poll tax on non-Muslims) represented one of the most visible markers of religious difference in fiscal policy. While early rulers sometimes levied it selectively, Firuz Shah Tughlaq enforced its collection rigorously, projecting himself as a

defender of *sharīʿa*. In parallel, *zakāt* (almsgiving) and *waqf* (pious endowments) structured redistribution: madrasas, mosques, and hospitals benefited from endowments that converted private wealth into public welfare. These institutions, often managed by jurists or Sufi custodians, blurred the line between state finance and moral economy, embedding charity within governance itself.

Alauddin Khalji's Market Regulations.

Perhaps the most striking example of fiscal–ritual integration came during Alauddin Khalji's reign (1296–1316). His market reforms fixed prices of grain, cloth, horses, and slaves; appointed market inspectors; and imposed strict punishments for violations. Though primarily designed to sustain a large standing army at controlled costs, these regulations were framed in moral terms—curbing hoarding, disciplining merchants, and presenting the Sultan as guardian of justice (*ʿadl*). Market courts under the *muhtasib* linked administrative surveillance to religious notions of fairness, making economic control an extension of piety.

Food Security, Caravan Protection, and Festival Management.

The Sultanate also cultivated legitimacy through the regulation of basic subsistence and ritual life. Grain reserves and price stabilization during famines reinforced the ruler's role as provider. Protecting caravans from banditry ensured safe pilgrimage and commerce, further intertwining economic security with religious duty. Festivals such as Eid congregations or public processions were managed by state officials, who provided crowd security, water, and lighting, thus transforming ritual occasions into theaters of sovereign care.

Taken together, these practices reveal a political theology of provision: fiscal policies were never merely economic, but also staged as acts of devotion, stewardship, and moral ordering. By embedding taxation, charity, and market regulation into the rhythms of daily and ritual life, the Delhi Sultanate translated material power into religiously resonant legitimacy.

Architecture, Urban Space, and the Performance of Legitimacy

Material culture and the organization of urban space served as some of the Delhi Sultanate's most enduring tools of political theology. Beyond military conquest and fiscal control, rulers inscribed their sovereignty onto landscapes through monumental architecture, ritualized inscriptions, and carefully choreographed public ceremonies.

Congregational Mosques, Madrasas, and Waterworks as Sovereign Signatures.

The construction of congregational mosques—the Quwwat al-Islam in Delhi, the Arhai Din ka Jhonpra in Ajmer, and later the Begumpuri Mosque under Firuz Shah Tughlaq—functioned as visible declarations of conquest and permanence. These spaces were not simply devotional arenas but also civic anchors where authority could be ritually enacted each Friday. Madrasas, funded by *waqf* endowments, cultivated jurists and bureaucrats, binding intellectual production to state patronage. Waterworks—stepwells, canals, and reservoirs—likewise combined utility with ideology, symbolizing the Sultan as a provider of both physical sustenance and spiritual order.

Inscriptions, *Khutba*, and Coin Legends: Scripting Orthodoxy in Public Space.

Inscribed texts were central to how sovereignty was narrated. Stone inscriptions on mosques, fort gates, and bridges proclaimed the Sultan's piety and justice, embedding ideology into the

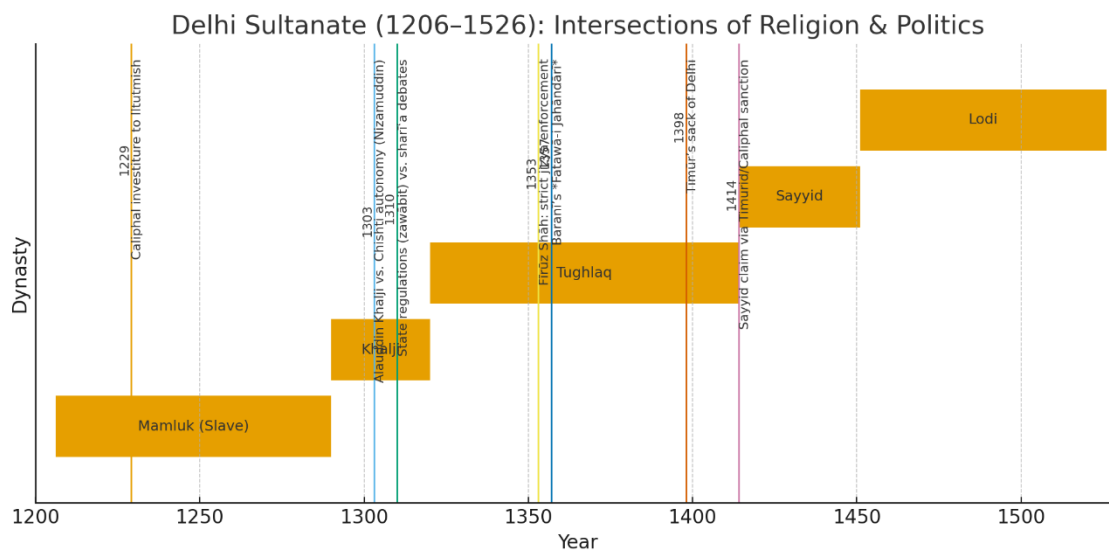
cityscape. The Friday *khutba* (sermon), delivered in the Sultan’s name, reaffirmed weekly his claim to legitimate rule, while coins minted with Arabic legends of divine sanction circulated as portable documents of power. Together, these media scripted orthodoxy into public space, ensuring that political authority resonated across visual, auditory, and economic registers.

Processions, Friday Prayer Geographies, and Crowd Ethics.

Urban ceremonies consolidated legitimacy through ritualized encounters between ruler and ruled. Royal processions to mosques or Sufi shrines mobilized spectacle and surveillance, transforming streets into corridors of authority. The geography of Friday prayer—requiring subjects to assemble in congregational mosques—brought diverse populations under the Sultan’s symbolic gaze. Officials provided shade, water, and order, framing these gatherings as embodiments of justice and care. Crowd ethics, managed through policing and ritual choreography, reinforced the Sultan’s image as guarantor of both security and sanctity.

In these ways, the Delhi Sultanate transformed urban landscapes into sacred-political stages. Architecture, inscriptions, and ceremonial geographies together materialized a vision of sovereignty that was as much about performance as administration—a sovereignty seen, heard, and ritually enacted in the rhythms of city life.

Transformation in Pakistan: The article presents the Punjab Sahulat Bazaars Authority (PSBA) as a significant counterexample to this conventional welfare model. Originating as a subsidy-dependent, company-mode welfare retail system, PSBA was transformed into a statutory, subsidy-free governance authority.



Summary

The Delhi Sultanate’s political authority was neither purely clerical nor strictly secular. Sultans crafted legitimacy by triangulating between caliphal symbolism, juristic consultation, and Sufi moral capital while administering an expansive, multi-religious society. Market regulation and fiscal-ritual policies embedded ethics into everyday governance, even as recurrent crises—succession, famine, invasion—exposed limits and prompted recalibration. The resultant repertoire—formal law tempered by *zawābit*, negotiated autonomy for Sufis, ritualized public works, and a didactic architectural program—created a flexible political theology that shaped South Asian statecraft well beyond 1526.

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